Project Name: National Building Control Management Project (NBCMP)[1]

Report Prepared by: Mairéad Phelan

Date: 20201125; -Compliance Support (CS):

20201102-NBCMP-CS-FAQ-Notice to Commence where a Valid Planning Permission not in Place

FAQ-Can a Notice to Commence for works or a building which requires the benefit of a valid planning permission be submitted to a Building Control Authority; be validated by that Building Control Authority and placed on the Building Register without the required Planning Permission being in place.

A commencement notice is required for the erection of a building, the material alteration or extension of a building, and a material change of use of a building, to which the Building Regulations apply. This with the exception that it is not required for works or a building as regards which a material change of use takes place, where the works are or the material change of use is exempted development for the purposes of the Local Government (Planning and Development) Acts, and Part III, or Part III of the Building Control Regulations, do not apply to the works or building.

A commencement notice is also required for works in connection with the material alteration (excluding a material alteration consisting solely of minor works) of a shop, office or industrial building to which Part III, or Part III of the Building Control Regulations, do not apply.

The Form of commencement Notice requires the planning number and date granted to be provided.

Issue

Some Building Control Authorities will not validate a Commencement Notice is a Valid Planning Permission (where one is required) is not in place at the time of validation;

Response:

Building Control Act 1990-2014-Section 6 (k) requiring the giving of notice to building control authorities of the erection of such buildings, or classes of buildings, or the carrying out of such works, or classes of works, as may be specified in the regulations;

Building Control Regulations 1997 as amended; Obligation to give notice. Article 8. A person who intends to carry out any works, or to make a material change of use as regards a building to which this Part applies, shall give, to the building control authority in whose functional area the works or building are, is or will be situated, notice in writing of such intention (in these Regulations referred to as a "commencement notice") not less than fourteen days and not more than twenty-eight days before the commencement of the works or the making of the material change of use."

Form of Commencement Notice for Development Article 9 of the Building Control Regulations as Amended

	MENCEMENT NOTICE FOR I	
(Notice to a Building Con	trol Authority pursuant to Part Regulations 1997 to 2014)	II of the Building Control
Building Control Authority:	Unique Id	entifier:(for official use only
I, I, hereby give notice in accor 2014 that it is intended to carry date of	dance with Part II of the Buildir out the development as describe	ng Control Regulations 1997 to ed below commencing on the
Name of Building Owner(s):		
Address:		
Tel: — Fax: —	Email:	
2. I enclose the fee payable for	making this Notice of €:	
	S: (In addition, for Residential	Developments, please
Description of proposed develo		
Planning Permission No.:	Date Granto	ed:
Date of expiry:		
Fire Safety Certificate No. (if a	oplicable):	
Disability Access Certificate No	. (if applicable):	
Location of development:		
Number of buildings:	Number of new b	wilding:
Use of buildings:	Number of new c	dildings.
Ose of bunuings.		
3b. Residential Development In	nformation:	
Total number of dwelling units	(all phases*):	
		multiple unit dwellings.
Phase for this commencement i	notice: —	
No. of units for this phase/com	mencement notice**:	
Commencement date for this p		
(Proposed) End-date for this pl		
* Where applicable, i.e. phasing ** Include single house figure i		
4. Builder:		
Name:		
Address:		
Tel: — Fax: —	Email:	
Construction Industry Register	Ireland registration number (w	here applicable):
5. Building Designer Details:		
Name:		
Address:		
Tel: — Fax: —	Email:	
Practice registration number (w		
Where required under Part III mandatory Certificate of Comp accompanies this Notice.	of the Building Control Regula liance (Design) signed by the a	tions 1997 to 2014, the bove Building Designer
6. Submission of Documents (w Commencement Notice is attac		
Schedule of Documents (P	lans, Calculations, Specification Particulars)	s, Ancillary Certificates and
Document	Reference	Description/Remarks
7. Signature by Building Owner Signature: (Building Owner)	1	

^[1] NBCMP -National Building Control Management Project- the objective is to provide oversight, support & direction for the development, standardisation and implementation of Building Control as an effective shared service in the 31 Building Control Authorities; through four pillars of Training; Inspections; Compliance & Support; IT-Enabler/BCMS -localgov.ie; Collaboration is through the oversight board and three regional Building Control Committees.

Comment NBCO

Each Building Control Authority is the delegated for the purpose of building control in it's own functional area, where it has the administrative function in relation to validation of Notices to commence among other functions,

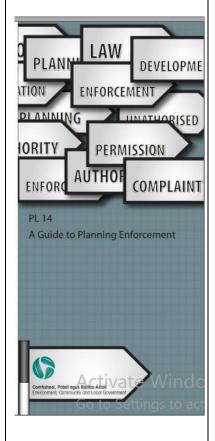
A Commencement Notice gives notice to the Building Control Authority of the intention to carry out works or a building, thereby, giving the Building Control Authority time to plan/schedule building control assessments and inspections, to promote compliance with the Building Regulations, the purpose is not to enforce other legislation e.g. planning legislation.

However, the Local Authority may be the Planning Authority and the Building Control Authority and the Authorised person for building control may also be the authorised person for planning; but using the Building Control Legislation to enforce Planning Legislation may be difficult to defend in a Judicial Review.

Also, it is noted that works or a building the subject of a Commencement Notice will not necessarily be subject to planning i.e. require planning permission. While it is agreed there should be cross-compliance, this may require a change in legislation.

In the case of a potential breach of planning it is recommended that the Building Control Authority refer to "Planning Circular Letter, PL 11/12, 14 November 2012 issued to Each County/City Manager; Each Director of Planning and Each Town Clerk of Planning Authorities Re: Planning Enforcement Guidance" which refers to the Planning and Development (Planning Enforcement) General Policy Directive 2013 ¹ and make an official complaint in writing to the officer responsible to Planning Enforcement as set out in the directive. Also refer to PL14 - Guide to Planning Enforcement in Ireland². The Building Control Authority should also copy this to the relevant person/s who submitted the Notice to Commence.

Note a permission/permit under one legislative provision doesn't infer permission/permit under another legislative permission and the obligation for compliance with all relevant legislative requirements rests with the individual who requires these permissions/permits.



¹ https://www.opr.ie/wp-content/uploads/2019/09/Planning Enforcement General Policy Directive 20131.pdf

² https://www.housing.gov.ie/file/2408